

QUARTERLY MEETING – March 14th, 2022

*Chesapeake Bay Program*



# Submerged Aquatic Vegetation

*Brooke Landry  
Maryland DNR and  
Chair, SAV Workgroup*

*Through the Chesapeake Bay Watershed Agreement, the Chesapeake Bay Program has committed to...*



## Goal: *Vital Habitats*

### Outcome:

Sustain and increase the habitat benefits of SAV in the Chesapeake Bay. Achieve and sustain the ultimate outcome of 185,000 acres of SAV Bay-wide necessary for a restored Bay. Progress toward this ultimate outcome will be measured against a target of 90,000 acres by 2017 and 130,000 acres by 2025.

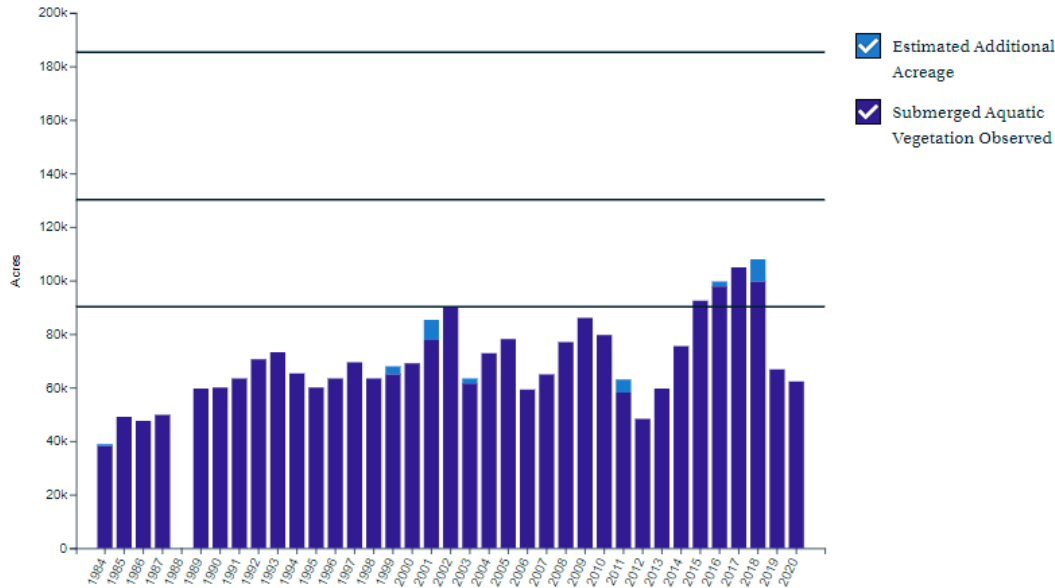


## What is our Progress?

# 62,169 acres of SAV in 2020

- 48% of the 2025 target of 130,000 acres
- 34% of the ultimate 185,000-acre goal

### Chesapeake Bay SAV Abundance 1984-2020



\*\*\*\*\*

The SAV Outcome is off course to achieving the target of 130,000 acres by 2025. Although the 62,169 acres mapped in 2020 is a 60% increase from the 38,958 acres observed during the first survey in 1984, it is a 20% decrease from the current 10-year average of 78,168 acres and a 7% decrease from 2019 when 66,684 acres of underwater grasses were mapped.

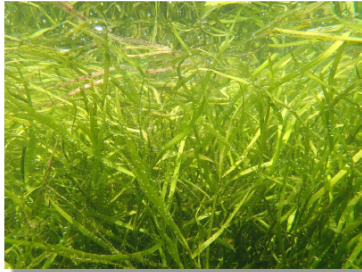
<https://www.chesapeakeprogress.com/abundant-life/sav>

# CBP Strategy Review System

## SAV Management Strategy and Logic and Action Table/2-Year Workplan



### Submerged Aquatic Vegetation Outcome Management Strategy 2015-2025, v.4



Water stargrass (*Heteranthera dubia*) in the clear waters of the upper Potomac River, Maryland on July 28th, 2019. (Photo by Brooke Landry/Maryland Department of Natural Resources)

#### I. Introduction

Submerged aquatic vegetation (SAV), or underwater grasses, provide significant benefits to aquatic life and serve critical functions in the Chesapeake Bay ecosystem. Underwater grasses provide food, habitat and nursery grounds for a number of commercially and ecologically important finfish and shellfish, such as striped bass and blue crabs, and migratory waterfowl. They reduce erosion by slowing currents and softening waves, anchor bottom sediments and help keep the water clear by absorbing nutrients and trapping sediments. Through photosynthesis, underwater grasses act as a carbon sink by taking in carbon dioxide. This contributes to the reduction of greenhouse gas emissions and reduces the potential for climate change impacts. Likewise, underwater grasses also produce oxygen, which helps sustain other aquatic life. Increasing the abundance of underwater grasses in the Bay and its rivers will dramatically improve the entire Bay ecosystem.

### BIENNIAL STRATEGY REVIEW SYSTEM Chesapeake Bay Program



#### Logic and Action Plan: Post-Quarterly Progress Meeting

##### Submerged Aquatic Vegetation – 2022-2023

**Long-term Target:** Achieve and sustain the ultimate outcome of 185,000 acres of SAV Bay-wide; 130,000 acres by 2025

**Two-year Target:** To reach our 2025 goal of 130,000 acres, baywide SAV should increase by 16,000 acres per year. By 2023, we hope to achieve 98,000 acres of SAV, but a short-term target is not officially defined.

Factor	Current Efforts	Gap	Actions	Metrics	Expected Response and Application	Learn/Adapt
<i>What is impacting our ability to achieve our outcome?</i>	<i>What current efforts are addressing this factor?</i>	<i>What further efforts or information are needed to fully address this factor?</i>	<i>What actions are essential (to help fill this gap) to achieve our outcome?</i>	<i>What will we measure or observe to determine progress in filling identified gap?</i>	<i>How and when do we expect these actions to address the identified gap? How might that affect our work going forward?</i>	<i>What did we learn from taking this action? How will this lesson impact our work?</i>
<b>Factor 1. Habitat Condition and Availability:</b> SAV requires suitable water quality and clarity to recover and thrive as well as suitable shallow-water habitat in which to expand.	<b>Effort 1.1</b> The Bay TMDL was established to limit the amount of N, P and TSS entering the Chesapeake Bay. Reductions in N, P and TSS improve water clarity, which allows SAV to recover.	<b>Gap 1.1</b> Although SAV throughout the Bay has been shown to respond to improvements in water quality, it is also susceptible to degradation of water quality, particularly when impacted by multiple stressors, which we observed	<b>Action 1.1a</b> [Support WQ GIT in their efforts to improve water quality through the Bay TMDL and achieve water clarity/SAV standards in areas designated for SAV use.]	<b>Metric 1.1a</b> Acres of SAV mapped (Bay-wide aerial survey)	<b>Response 1.1a</b> Further improvements in water clarity will greatly affect the ability of SAV populations in the Bay to gain or maintain resilience against climate stressors; benefits of improved water	



# Science and Research Needs

<https://star.chesapeakebay.net/#>



## Chesapeake Bay Program Science Needs Database

[Home](#) [Download](#) [About](#) [Log In](#)

### Goals

Vital Habitats x

### Primary Outcomes

Submerged Aquatic Vegetation (SAV) x

### Categories

Category Filter

### Need

Need Filter

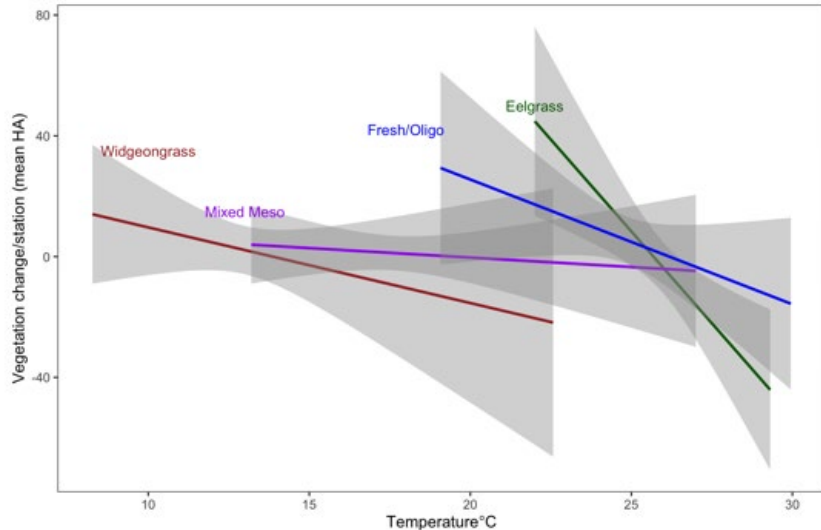
Search

Clear Filters

Goal	Primary Outcome	Category	Need	
Vital Habitats	Submerged Aquatic Vegetation (SAV)	Literature Review, Research	Compare the ecosystem services of <i>Ruppia maritima</i> and <i>Zostera marina</i> and determine if a shift from Zm to Rm dominance in the polyhaline will impact fisheries such as blue crabs.	<a href="#">Detail</a>
Vital Habitats	Submerged Aquatic Vegetation (SAV)		Investigate impacts of climate change on freshwater SAV species	<a href="#">Detail</a>
Vital Habitats	Submerged Aquatic Vegetation (SAV)	Analysis, Modeling, Research, GIS	Determine the impact of the expanding aquaculture industry on our ability to reach segment-specific and Bay-wide SAV restoration targets.	<a href="#">Detail</a>
Vital Habitats	Submerged Aquatic Vegetation (SAV)	Analysis, GIS	Assess integrated impacts of shallow water uses (e.g. living shorelines, aquaculture, clamming, shoreline structures) on SAV habitat	<a href="#">Detail</a>
Vital Habitats	Submerged Aquatic Vegetation (SAV)	Analysis, Data Gathering, Modeling, Synthesis, GIS	Determine the habitat requirements for recovering SAV as opposed to established SAV beds.	<a href="#">Detail</a>
Vital Habitats	Submerged Aquatic Vegetation (SAV)	Analysis, Data Gathering	Assessment of future SAV habitat availability in relation to climate change, sea level rise, shoreline alteration, and nearshore development to determine if segment-specific and Bay-wide SAV restoration goals are feasible.	<a href="#">Detail</a>



## Modeling Climate Impacts on SAV in CB



### 2021 GIT-Funded Project

- STAR/SAV Workgroup Collaboration
- Contracted to VIMS (Chris Patrick's team is lead) with sub-contract to Jon Lefcheck at SERC.
- Standby for Marc Hensel's presentation later for details.

This project will address the role of climate stressors on Chesapeake Bay SAV, including warming temperatures, rising sea levels, chronic low oxygen concentrations, and increased runoff driven by greater precipitation and more frequent, intense storm activity.



## SAV Restoration Guide



### 2020 GIT-Funded Project

- Completed December 2021
- Contracted to Green Fin Studio (Dave Jasinski is lead) with SAV consultation by Cassie Gurbisz, SMCM.
- Standby for Dave's presentation later for details.

The goal of this project is to develop a technical guidance manual and outreach materials for small-scale (less than one acre) SAV restoration projects. The intended audience for Small-scale SAV Restoration in Chesapeake Bay: A Protocol and Technical Guidance Manual will be federal and state agencies, local jurisdictions, and non-government organizations, such as Riverkeeper and other watershed organizations. The goal of this Scope is to get closer to meeting the Chesapeake Bay Program SAV restoration goal attainment by directly restoring SAV in appropriate areas of their tributaries and waterways while simultaneously providing outreach and educational opportunities for their constituents and volunteers.



## **Chesapeake Bay Native SAV Nursery/Nursery Network**

### **Overall objective of creating a Chesapeake Bay SAV Nursery:**

- Create a commercial seed supply for SAV restoration and mitigation projects
- Reduce the burden on donor beds
- Provide research infrastructure to further develop seed and plant handling protocols and SAV mariculture technology
- Finance SAV Restoration

### **Regional, National, and Global interest in the topic of SAV/Seagrass nursery development**

- VA SeaGrant
- Florida Seagrass Nursery already being constructed
- Global Seagrass Nursery Network/ISBW Workshop





## Chesapeake Bay SAV Monitoring effort

- **VIMS Aerial Survey:** About to start next contract
- **SAV Watchers Program:** 15 watershed groups or school systems in Maryland with certified trainers and active or to-be active programs. 27 certified trainers.
- **SAV Sentinel Sites:** Pilot implementation in 2022

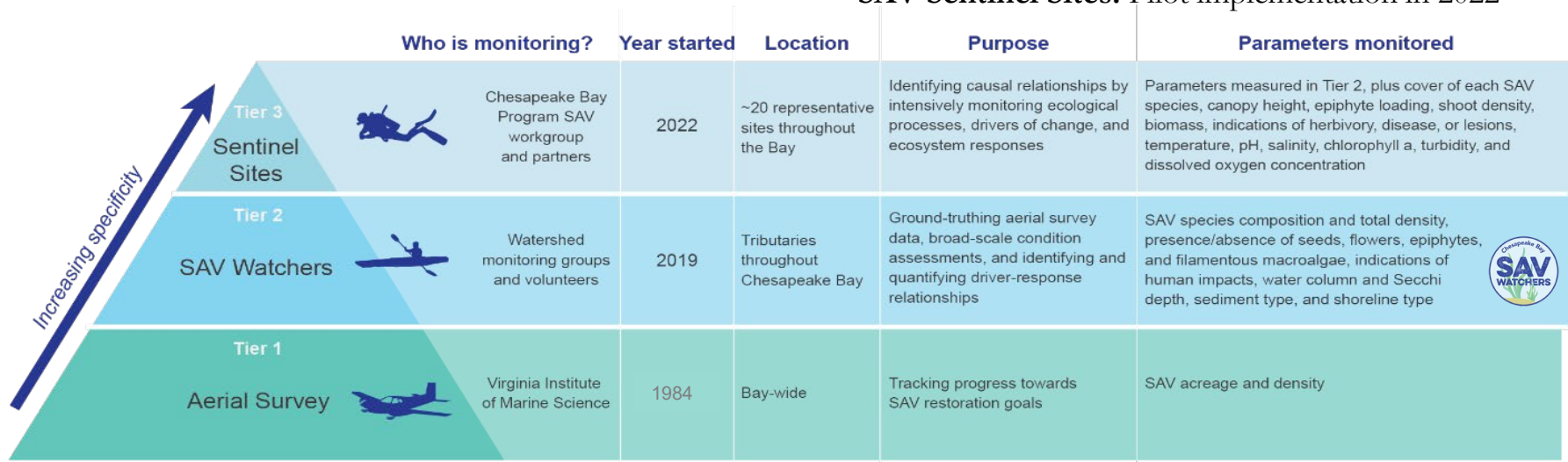


Figure 1. [Webster et al. 2021](#)'s illustration of the Chesapeake Bay SAV Tiered Monitoring Effort

- Paige Hobough, Tetra Tech, will be presenting a bit more later about this effort and the SAV Monitoring Webpages that have been built for [chesapeakebay.net](http://chesapeakebay.net).



# SAV Workgroup Webpage on chesapeakebay.net

- Management Strategy and Workplan
- GIT Project Reports and Products
- Technical Syntheses
- SAV Workgroup STAC Reports
- Restoration Goal Documents
- Links to whatever we're not allowed to share directly (i.e. probably STAC reports)

The screenshot shows the website for the Submerged Aquatic Vegetation Workgroup. At the top, there is a navigation bar with the Chesapeake Bay Program logo and a search bar. Below the navigation bar, there are several tabs: "Discover the Chesapeake", "Learn the Issues", "State of the Chesapeake", "Take Action", "In the News", "Who We Are", and "What We Do". The main heading is "Submerged Aquatic Vegetation Workgroup" with social media icons for Facebook, Twitter, and Email. Below this, there is a section for "Upcoming Meetings" featuring a card for a meeting on March 24, 2022, from 1:00 pm to 3:00 pm, with a link to "Export this Event >>". To the right of the meeting card, there are two expandable sections: "Watershed Agreement Vital Habitats Goal" and "Members". Below the meeting card, there are links for "<< View Past Meetings" and "View Meeting Calendar >>". The "Scope and Purpose" section states that the workgroup serves the broader Bay community by guiding managers on the protection and restoration of SAV. The "Projects and Resources" section lists several documents for download, including a manual, a guide, a quick start guide, a fact sheet, and a permit application.

[https://www.chesapeakebay.net/who/group/submerged\\_aquatic\\_vegetation\\_workgroup](https://www.chesapeakebay.net/who/group/submerged_aquatic_vegetation_workgroup)



# Chesapeake Bay SAV: A Third Technical Synthesis

14-14-1853 CBG 14201  
Agreement Number

Chesapeake Bay Submerged Aquatic Vegetation (SAV): A Third Technical Synthesis

A multi-institutional effort to synthesize the state of the science regarding submerged aquatic vegetation in Chesapeake Bay

December, 2016

Editor and Project Lead: J. Brooke Landry

Authors: Thomas M. Arnold, Katharina A. M. Engelhardt, Rebecca R. Golden, Cassie Gurbisz, W. Michael Kemp, Chris J. Kennedy, Stanley Kollar, J. Brooke Landry, Kenneth A. Moore, Maile C. Neel, Cindy Palinkas, Christopher J. Patrick, Nancy B. Rybicki, Erin C. Shields, J. Court Stevenson, Christopher E. Tanner, Lisa A. Wainger, Donald E. Weller, David J. Wilcox, and Richard C. Zimmerman

### Project Abstract:

Chesapeake Bay is one of the most widely studied estuaries in the world, with extensive research focused on one of the Bay's most important habitats: submerged aquatic vegetation (SAV). SAV provides a myriad of ecosystem services, from nursery grounds and habitat for ecologically and economically important fish and invertebrates, to sediment stabilization and shoreline erosion control, to carbon sequestration. While the first two SAV Technical Syntheses (published in 1992 and 2000) focused primarily on the identification, development, and refinement of five specific and measurable habitat requirements that limit SAV growth, including light attenuation, chlorophyll *a*, total suspended solids, dissolved inorganic nitrogen and dissolved inorganic phosphorus, this third SAV Technical Synthesis reviews advancements in our knowledge and understanding of SAV ecosystem dynamics as they relate to SAV habitat requirements, but also genetics, the effects of land-use and shoreline alterations on SAV, climate change impacts, and ecosystem services and their potential monetary value. New information and analyses are reviewed in the context of restoration and management implications and suggest that managers and policy makers must maintain or strengthen protection to SAV and must continue to improve water quality and clarity in the Chesapeake Bay in hopes of counterbalancing the impacts of climate change and increased pressures from a growing watershed population.

Below, find summary points for each chapter submitted to this third SAV Technical Synthesis.

## CHAPTER ONE

### SHIFTING PATTERNS IN SAV SPECIES DIVERSITY AND COMMUNITY STRUCTURE

Nancy B. Rybicki<sup>1</sup>, Christopher E. Tanner<sup>2</sup>, Erin C. Shields<sup>3</sup>, Kenneth A. Moore<sup>2</sup>, Stanley Kollar<sup>4</sup>, David J. Wilcox<sup>4</sup>, and Katharina A. M. Engelhardt<sup>5</sup>

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<sup>2</sup>St. Mary's College of Maryland, St. Mary's City, MD 20686

<sup>3</sup>Virginia Institute of Marine Science, School of Marine Science, College of William and Mary, 1375 Glades Road, Gloucester Point, VA 23062

<sup>4</sup>Kollar Environmental Associates

<sup>5</sup>University of Maryland Center for Environmental Science, Appalachian Laboratory, 301 Brad-dock Road, Frostburg, Maryland 21532

ABSTRACT.....

INTRODUCTION.....

CHANGES IN REGIONAL SAV COVER AND DISTRIBUTIONS SPECIES ASSOCIATIONS.....

RESPONSE OF SAV COMMUNITIES TO CHANGING HABITAT QUALITY – CASE STUDIES.....

CONCLUSION AND IMPLICATIONS FOR MANAGEMENT AND RESTORATION.....

LITERATURE CITED.....

### ABSTRACT

This chapter examines the shifting patterns in Chesapeake SAV community structure and the potential environmental variables that explain variation in species composition patterns at both long and short time periods. Bay-wide species occurrence data sets are summarized. These data show that twenty-seven or more species of SAV are found within the tidal Chesapeake Bay. Seventeen of these are common, and four of these are non-native. The distributions of these SAV species are largely controlled by salinity, resulting in species associations along salinity gradients. There is higher species richness in low salinity SAV communities compared to medium and high salinity areas, but some of the species have wide salinity tolerances and are found in more than one community type. Most low salinity SAV species have expanded their distributions within the Bay, whereas the distribution of medium and high salinity species have either not changed or decreased. Two non-native species (*Hydrilla verticillata*, *Najas minor*) have increased their distributions, while the distribution of two non-native species (*Myriophyllum spicatum*, *Phragmites australis*) have not been observed to spread. Factors other than salinity that affect SAV community structure include water quality conditions, water movement, sediment quality, temperature, disease, water flow herbivory, competitive interactions, propagule availability and shading from the invasive floating aquatic vegetation, *Trapa natans*. Historic declines in SAV abundance and diversity have largely been linked to anthropogenic impacts, although disease and storms have also contributed to episodic alterations to SAV communities.

### INTRODUCTION

Twenty-seven or more species of submerged aquatic vegetation are found within the tidal Chesapeake Bay. Seventeen of these are common (Orth et al. 2014), and four of these are non-native (Table 1). Several species are similar in appearance making it difficult to identify the exact number of species and misidentifications occur (Rybicki et al. 2015). The distributions of these SAV species are largely controlled by salinity (Stevenson and Conner 1978, Moore et al. 2000, Orth et al. 2010), resulting in species associations along salinity gradients. Moore et al. (2000) recognized four species associations based on the presence and absence of dominant species, while Orth et al. (2010) divided SAV species into three community types based largely on salinity (Table 2). These low-salinity community is generally found in tidal fresh and oligohaline regions (salinities of 0 to < 5), the medium-salinity community is generally found in mesohaline regions (salinities of 5 to < 18) and the high-salinity community is found in both mesohaline and polyhaline regions (salinities of 18 to > 30). Some of the species have wide salinity tolerances and are found in more than one community type (i.e., *P. perfoliatus*, *S. patens*, *Z. perfoliatus*, *R. maritima*, *Z. marina*). The area of available habitat for the high-salinity community within the Bay is approximately double that of the other two community types (Orth et al. 2010).

Bay SAV communities have fluctuated in diversity and abundance over time. Factors other than salinity that affect SAV community structure include water quality conditions (nutrient enrichment, hypoxia), water movement (currents, waves, storm events), sediment quality, temperature, disease, water flow herbivory

(Mittle et al. 2012), competitive interactions (Borgini and Boyer 2015), propagule availability and shading from the invasive floating aquatic vegetation, *Trapa natans* (Gowthorn 1945).

Historic declines in SAV abundance and diversity have largely been linked to anthropogenic impacts, although disease and storms have also contributed to episodic alterations to SAV communities (Bley et al. 1978, Kemp et al. 1983, Orth and Moore 1984, Carter et al. 1985, Bush and Hiltner 2000, Moore et al. 2000, Kemp et al. 2005, Orth et al. 2010, Rabl and Rybicki 2010).

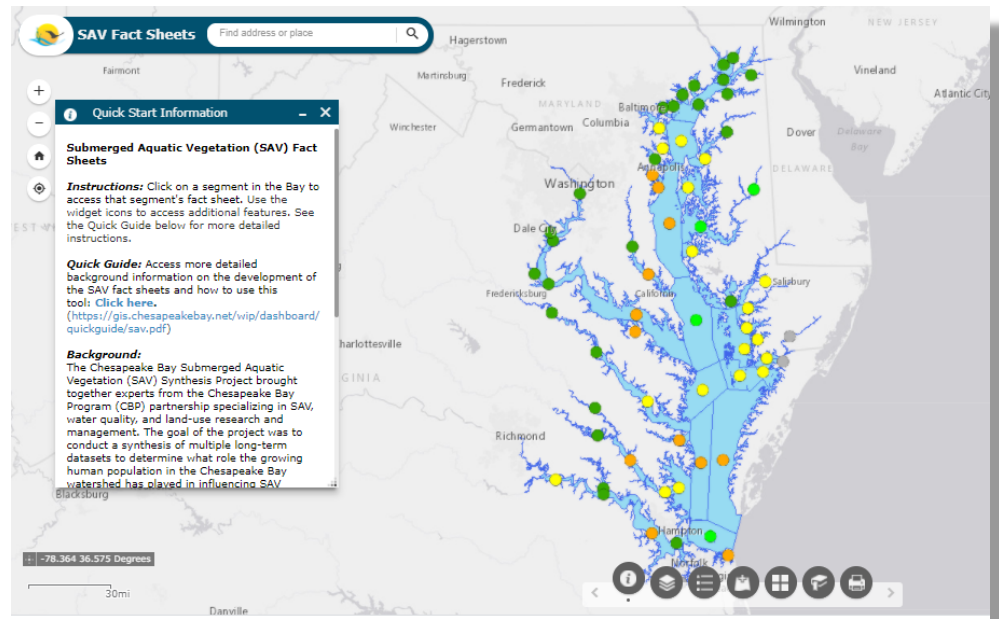
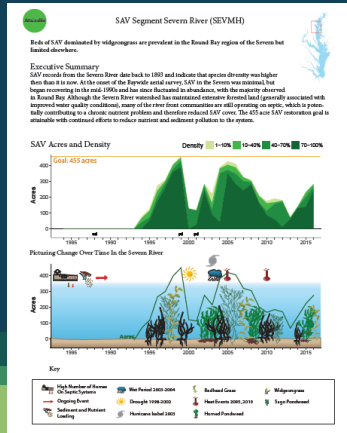
This chapter examines the shifting patterns in Chesapeake SAV community structure and the potential environmental variables that explain variation in species composition patterns at both long and short time periods. Species occurrence data sets that were collected by volun-



Fig. 1 Map of the Chesapeake Bay showing salinity zones and locations of highlighted study sites. Red lines are location of time series studies.

Authors: Thomas M. Arnold, Katharina A. M. Engelhardt, Rebecca R. Golden, Cassie Gurbisz, W. Michael Kemp, Chris J. Kennedy, Stanley Kollar, J. Brooke Landry, Kenneth A. Moore, Maile C. Neel, Cindy Palinkas, Christopher J. Patrick, Nancy B. Rybicki, Erin C. Shields, J. Court Stevenson, Christopher E. Tanner, Lisa A. Wainger, Donald E. Weller, David J. Wilcox, and Richard C. Zimmerman

# SAV Syn Segment Descriptions



- [Data Dashboard: https://gis.chesapeakebay.net/sav/](https://gis.chesapeakebay.net/sav/)
- [VIMS maps: https://www.vims.edu/research/units/programs/sav/access/maps/index.php](https://www.vims.edu/research/units/programs/sav/access/maps/index.php)
- [CAST: https://cast.chesapeakebay.net/Home/TMDLTracking#SAVReportsSection](https://cast.chesapeakebay.net/Home/TMDLTracking#SAVReportsSection)

# Shallow Water Use Conflicts and Habitat Trade-offs



Photo Courtesy of Tyler Campbell

**LIVING SHORELINES SUPPORT RESILIENT COMMUNITIES**

Living shorelines use plants or other natural elements—sometimes in combination with harder shoreline structures—to stabilize estuarine coasts, bays, and tributaries.

- One square mile of salt marsh stores the carbon equivalent of 76,000 gal of gas annually.
- Marshes trap sediments from tidal waters, allowing them to grow in elevation as sea level rises.
- Living shorelines improve water quality, provide fisheries habitat, increase biodiversity, and promote recreation.
- Marshes and oyster reefs act as natural barriers to waves, 15 ft of marsh can absorb 50% of incoming wave energy.
- Living shorelines are more resilient to sea level rise than bulkheads.
- 23% of shorelines in the U.S. will be hardened by 2100, decreasing fisheries habitat and biodiversity.
- Hard shoreline structures like bulkheads prevent natural marsh migration and may cause seaward erosion.

The National Centers for Coastal Ocean Science | [coast.noaa.gov](http://coast.noaa.gov)



- First came up during the 2019 SRS Process – when SAV was still abundant and multiple shallow water use conflicts were arising (i.e., aquaculture, shellfish harvesting, SAV removal for navigation, living shorelines)
- Discussed during 2021 SAV Workgroup meeting – lots of interest
- Sidelined internally but picked up externally (several CBP meetings on topic, focus morphed to co-benefits)
- Discussed during 2021 HGIT steering committee meeting and included in HGIT management strategy
- **Topic re-focused and will be discussed in depth at the May 4-5 HGIT Spring Meeting**

# STAC Workshops

## 1. Rising Watershed and Bay Water Temperatures— Ecological Implications and Management Responses

Water temperatures are rising in the Bay and will have significant ecological implications for Bay and watershed natural resources, and could undermine progress toward CBP goals for fisheries management, habitat restoration, water quality improvements, and protecting healthy watersheds. There is a critical need for insights into what the CBP might do now—within the scope of its current goals, policies and programs—to actively prevent, mitigate or adapt to some of the adverse consequences. This STAC workshop is proposed to meet these needs through these primary objectives:

- Summarize major findings on the ecological impacts of rising water temperatures, including science-based linkages between causes and effects; and
- Develop recommendations on how to mitigate these impacts through existing management instruments, ranging from developing indicators, identifying best management practices, and adapting policies.

**Day 1: January 12<sup>th</sup>, 2022 – Review of Science**

**Day 2: March 15<sup>th</sup>, 2022 - Management Implications**

# STAC Workshops

## 2. Advancing Monitoring Approaches to Enhance Tidal Chesapeake Bay Habitat Assessment including Water Quality Standards for Chesapeake Bay Dissolved Oxygen, Water Clarity/SAV and Chlorophyll *a* Criteria

The workshop objective is to develop actionable recommendations on adaptive monitoring and assessment for the next generation Chesapeake Bay Program tidal monitoring program. Adaption will need to occur with methods that

- 1) improve temporal resolution
- 2) improve spatial resolution
- 3) improve efficiency and cost-effectiveness
- 4) advance water quality assessment efficiency and effectiveness
- 5) update Bay habitat assessment tools

**Day 1: December 9<sup>th</sup> - SAV**

**Day 2: April 13<sup>th</sup> or 20<sup>th</sup> – Chlorophyll *a***

**Day 3: May 11<sup>th</sup> or 13<sup>th</sup> – Dissolved oxygen**

# STAC Workshops

## 3. Evaluating a Systems Approach to Wetland Crediting

- This workshop will explore opportunities to advance wetland project implementation via incentivizing habitat and other ecosystem benefits beyond water quality BMP credits toward the Bay TMDL.
- This workshop will explore a more holistic “systems approach” to project accounting, specifically how wetlands are considered by multiple workgroups and GITS and how wetlands as BMPs are influenced by other BMP types in the connected landscape.
- Participants will discuss how to approach restoration projects at a systems level in order to maximize synergies for multiple ecological outcomes and accurately calculate pollutant reductions along with habitat value to restoration projects that include multiple habitats.

**Date: March 22<sup>nd</sup>-23<sup>rd</sup> at the Chesapeake Bay Foundation**



World Seagrass Conference  
2022

&

International Seagrass Biology  
Workshop 14

The Graduate Annapolis  
Annapolis, MD  
August 7<sup>th</sup> – 12<sup>th</sup>, 2022

[isbw14.org](http://isbw14.org)



# Infrastructure Bill

Funding:  
238 Million

Annual CBP  
Budget:  
87.5 Million

## Geographic Programs - Chesapeake Bay Program

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**Federal Agency:** Environmental Protection Agency  
**Bureau or Account:** Geographic Programs

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**Total Funding:** \$238,000,000; Available until expended

**Funding Recipient:** Broad Eligibilities

**Funding Mechanism:** Grant

**Description:** The Environmental Protection Agency's Chesapeake Bay Program awards competitive grants and cooperative agreements to states, Tribal and local governments, non-governmental organizations, interstate agencies and academic institutions to reduce and prevent pollution and to improve the living resources in the Chesapeake Bay. Grants are awarded for implementation projects, as well as for technical assistance, monitoring, environmental education, and other related activities. The Environmental Protection Agency's funding priority is to achieve the goals and objectives established in the 2014 Chesapeake Bay Watershed Agreement through the implementation of the management strategies.

**Eligible Uses:** Ecosystem and wetland restoration, stormwater treatment and control, nature-based infrastructure, community resilience, resilient shorelines, and environmental education.

**Funding Opportunity Availability (Estimated):** TBD



Questions?